

**STATE OF VERMONT
PUBLIC UTILITY COMMISSION**

Case No. 26-0096-TF

Tariff filing of Green Mountain Power Corporation for a 7.5% rate increase effective with bills rendered on or after October 1, 2026	
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**PREFILED SURREBUTTAL TESTIMONY OF
WALTER (TJ) POOR AND SHAWN ENTERLINE
ON BEHALF OF THE
VERMONT DEPARTMENT OF PUBLIC SERVICE**

June 19, 2026

Summary: Mr. Poor and Mr. Enterline introduce the Vermont Department of Public Service's ("Department" or "DPS") surrebuttal testimony and address: (1) additional context provided by Green Mountain Power Corporation ("GMP") regarding the Day-Ahead Ancillary Services Market and a Federal Energy Regulatory Commission ("FERC") Order that are both expected to impact rates above and beyond GMP estimates; (2) the Utility Cost Test ("UCT") provided by Mr. Eiden as relevant to the Department's resilience spending recommendation; (3) Mr. Eiden's testimony specifically related to Vermont State policy and the use of different benefit-cost analyses ("BCAs"), (4) Mr. Burke's testimony related to the Service Quality and Reliability Plan, (5) the Department's modified position as it relates to GMP's overcompliance with the Renewable Energy Standard ("RES"), and (6) Ms. Lieberman's conclusions regarding return on equity ("ROE") and GMP's risk profile.

Mr. Poor and Mr. Enterline Sponsor the Following Exhibits:

Exhibit DPS-WP-SE-9	Draft Minutes, NEPOOL Markets Committee, May 12-14, 2026
Exhibit DPS-WP-SE-10	Discovery A.DPS.GMP.3-13
Exhibit DPS-WP-SE-11	Discovery A.DPS.GMP.3-17
Exhibit DPS-WP-SE-12	Discovery A.DPS.GMP.3-16 with Attachment
Exhibit DPS-WP-SE-13	Discovery A.DPS.GMP.3-8 with Attachment
Exhibit DPS-WP-SE-14	Discovery A.DPS.GMP.3-7
Exhibit DPS-WP-SE-15	Discovery A.DPS.GMP.3-9
Exhibit DPS-WP-SE-16	Discovery A.DPS.GMP.3-6 with Attachments
Exhibit DPS-WP-SE-17	Discovery A.GMP.DPS.1-18

**PREFILED SURREBUTTAL TESTIMONY OF
WALTER (TJ) POOR & SHAWN ENTERLINE**

Q1. Please state your name, title, and business address.

A1. Mr. Poor: My name is Walter (TJ) Poor. I am the Director of Regulated Utility Planning for the Department. My business address is 112 State Street, Montpelier, Vermont.

Mr. Enterline: My name is Shawn Enterline. I am the Chief of Finance and Economics at the Department, 112 State Street, Montpelier, Vermont.

Q2. Are you the same Mr. Poor and Mr. Enterline who provided testimony previously in this case?

A2. Mr. Poor: Yes

Mr. Enterline: Yes.

Q3. What is the purpose of your surrebuttal testimony in this proceeding?

A3. Mr. Poor & Mr. Enterline: Our testimony introduces the Department's surrebuttal witnesses and addresses: (1) additional context provided by GMP regarding the Day-Ahead Ancillary Services Market and a Federal Energy Regulatory Commission ("FERC") Order that are both expected to impact rates above and beyond GMP estimates; (2) the Utility Cost Test ("UCT") provided by Mr. Eiden as relevant to the Department's resilience spending recommendation; (3) Mr. Eiden's testimony specifically related to Vermont State policy and the use of different benefit-cost analyses ("BCAs"), (4) Mr. Burke's testimony related to the Service Quality and Reliability Plan ("SQRP"), (5) the Department's modified position as it relates to GMP's overcompliance with the Renewable Energy

Standard, and (6) Ms. Lieberman’s conclusions regarding return on equity (“ROE”) and GMP’s risk profile.

Q4. Please indicate the Department’s other witnesses in this round of testimony and provide a brief description of their testimony.

A4. Mr. Poor & Mr. Enterline: Mr. Hunt addresses GMP rebuttal testimony with respect to several of the Department’s cost of service (“COS”) adjustments and recommendations. Ms. Zamora responds to GMP rebuttal testimony regarding an appropriate ROE and maintains her ROE recommendation. Mr. Ivey responds to GMP rebuttal testimony on pole inspection procedures and discusses additional information provided by GMP. Mr. Thomas presents the revised FY27 GMP COS model representing the surrebuttal positions of all Department witnesses.

Q5. In Ms. Fischer’s prefiled rebuttal testimony, she updates the Vermont Public Utility Commission (“Commission”) on the ISO-New England (“ISO-NE”) Day Ahead Services Initiative (“DASI”) and the FERC Transmission ROE Order. Do you have any comments on this update?

A5. Mr. Poor: As Ms. Fischer describes, the DASI¹ went into effect in early 2025 to address a desire for operational flexibility and certainty for the grid operator. Net charges to GMP ratepayers have been approximately \$30 Million, substantially higher than originally expected. These charges have been passed through to ratepayers via the Power Supply and Retail Rate Adjustor (“PSRRA”) mechanism in the Multi-year Regulation Plan (“MYRP”).

¹ The DASI is now often referred to as the Day Ahead Ancillary Services (“DAAS”) Market, since it is now in effect. For consistency, in this testimony I will refer to it as DASI.

1 The ISO-NE Internal Market Monitor recommended changes to the market to reduce costs;
2 those changes are expected to be implemented quickly, reducing costs to ratepayers from
3 DASI. ISO-NE estimates that if the changes had been in place from the start costs would
4 have been reduced by 30%.² For GMP in the past year, that would mean that net DASI
5 costs would have been around \$21 million (this value would vary, of course, depending on
6 how GMP's resources that receive DASI credits participate in the marketplace). GMP has
7 estimated \$6 million to be collected from ratepayers in FY27 for the DASI market.³ The
8 costs of DASI for FY27 remain unknown, as many market factors impact what these costs
9 will be (including weather, available generators in the region, load, etc.) and the
10 Department continues to support GMP's \$6 million estimate for inclusion in base rates;
11 any additional costs will flow through the PSRRA.

12
13 Turning to the FERC ROE Order of March 19, 2026, which reduces the allowed ROE for
14 Transmission Owners and requires a retroactive refund of past collection of ROE back to
15 2011. The Department agrees with GMP's characterization that the impacts to VELCO
16 resulting from the Order are unknown at this time, and that any cost impact associated with
17 the Order will and should flow through Component A of the PSRRA.

18
19 While the Department agrees to GMP's proposals for how to treat costs associated with
20 both the DASI and FERC ROE, I highlight them here because they underscore significant

² **Exhibit DPS-WP-SE-9** at 11 (Draft Minutes, NEPOOL Markets Committee, May 12-14, 2026)

³ Case No. 26-0096-TF, Fischer Rebuttal PFT at 9–10.

1 uncertainty and upside risk to ratepayers related to what GMP’s ultimate cost to consumers
2 might be – not only for FY27 but throughout the life of the MYRP. As a reminder, GMP
3 initially proposed a 7.5% rate increase in this case, which they have now lowered to just
4 over 7%. This comes on the heels of a 7.35% base rate increase in FY26, and additional
5 costs associated with DASI in FY26 that were appropriately recovered through the PSRRA.
6 The risk of even higher costs for ratepayers must be considered when considering tradeoffs
7 between affordability and climate and resilience investments, particularly in light of the
8 affordability challenges described previously in prefiled testimony of Ms. Flint and my
9 joint testimony with Mr. Enterline.

10 **Q6. Mr. Eiden’s rebuttal testimony responds to the Department and provides on behalf**
11 **of GMP a benefit-cost analysis (“BCA”) using the Utility Cost Test (“UCT”)**
12 **perspective. Please summarize Mr. Eiden’s results. Do they change your**
13 **recommendation for resilience spending?**

14 A6. Mr. Poor: In Exhibit DPS-WP-SE-5, I provided what I termed a “rudimentary” UCT. My
15 analysis showed that GMP’s resilience investments provide \$0.32 of ratepayer value for
16 every dollar invested. Mr. Eiden provided on behalf of GMP in rebuttal testimony a
17 summary of a BCA from the utility ratepayer perspective, using the UCT. This was the
18 first UCT analysis provided by GMP. Along with other updates to the model as described
19 in his testimony, Mr. Eiden reports that under the UCT, GMP’s resilience investments
20 provide \$0.43 of ratepayer value for every dollar invested.⁴ This result supports the initial
21 Exhibit sponsored by the Department, with largely consistent results. The increase in UCT

⁴ See Case No. 26-0096-TF, Eiden Rebuttal PFT at 26 and Exhibit GMP-AE-3 (Updated BCA Model).

1 benefit cost ratio estimated by GMP above my initial estimate is marginal, and does not
2 warrant changes to the Department's position on the level of resilience spending.

3 According to GMP, these investments still get well below \$0.50 cents on the dollar under
4 the UCT. While all investments appear beneficial under the Total Resource Cost ("TRC")
5 test, the Department's recommendation maintains the appropriate balance between impact
6 to all ratepayers and benefit for certain ratepayers.

7 **Q7. Mr. Eiden's rebuttal testimony, on page 11, suggests that the Department's**
8 **recommendation for resilience investment is "akin to status quo reliability-based**
9 **investment planning." How do you respond?**

10 A7. Mr. Poor: I respectfully disagree. As explained below, the Department explicitly used the
11 TRC test to inform its decision making, *in addition to* the UTC. To my knowledge, this has
12 not been previously part of explicit utility investment planning in Vermont, whether it be
13 for reliability or resilience capital expenditures. In fact, this resulted in the Department
14 explicitly recommending an additional \$113.2M above and beyond base capital spending
15 for resilience investments over the course of the proposed MYRP.

16
17 I also note that, prior to the so-called Zero Outages Initiative and in the current MYRP,
18 resilience spending was included in GMP's base capital spending. In the proposed MYRP,
19 that resilience spending has been moved out of base capital spending and into a separate
20 resilience category. However, there has not been a concomitant reduction in base capital
21 spending. Instead, base capital spending was held roughly constant in absolute dollars,
22 which is an effective increase when moving resilience spending to a different category.

1 GMP's own BCA included a "baseline" resilience investment scenario, which assumed
2 approximately \$7.6 million in the first year, and an average of \$8.4 million over the life of
3 the MYRP.⁵ This \$33.6 million in "baseline" spending (i.e. "status quo") is nearly \$80
4 million *less* than what was recommended by the Department. Any suggestion that the
5 Department recommended the status quo – either in planning or actual level of investment
6 spending - is misleading and a distraction.

7 **Q8. On page 13 of his rebuttal testimony, Mr. Eiden highlights that the National Standard**
8 **Practice Manual "expressly cautions against selecting a primary cost test that omits**
9 **relevant policy goals." Do you agree?**

10 A8. Mr. Poor: Yes. That is precisely why the Department has advocated for the use of multiple
11 cost tests in considering the appropriate levels of investment for resilience. The use of tests
12 that address multiple policy goals has led the Department to recommend \$113.2 Million in
13 resilience investments, considering both the UCT and the TRC test. If the Department
14 were only recommending approval of investments that pass a UCT, it would be
15 recommending \$0 in resilience investments, because as Mr. Eiden points out, "[u]nder a
16 UCT standard, very few, if any, projects would score above a 1.0 BCR."⁶ GMP, however,
17 seems to solely rely on the TRC test in its proposal, which omits critical policy goals. GMP
18 is correct that the Department urged use of the TRC – and that is why the Department was
19 able to recommend such a large amount of resilience investment. The amount is less than
20 GMP proposed because GMP did not appropriately consider – in light of broader

⁵ See A.DPS.GMP.3-13, provided as **Exhibit DPS-WP-SE-10**.

⁶ See Case No. 26-0096-TF, Eiden Rebuttal PFT at 12.

1 affordability concerns - the ratepayer impact of resilience investments, or how the
2 investments fit within the context of increasing costs for ratepayers associated with the
3 changing markets such as DASI or Capacity Auction Reform, increased Renewable Energy
4 Standard obligations concurrent with increased cost and headwind for renewable
5 development, and other operational pressures that all companies, deal with such as health
6 care and property costs. GMP would have Vermont do the very thing that the NSPM
7 cautions against – use solely the TRC test, which does not consider relevant policy goals.
8 The TRC test alone is not the best way to consider Vermont’s policy framework.

9 **Q9. What is the proper test to use to align with Vermont’s policy framework?**

10 A9. Mr. Poor: Choosing a BCA test is not an either/or proposition. Vermont’s energy policy
11 is articulated in 30 V.S.A § 202a, and calls for balancing adequate, reliable, and secure
12 service while ensuring affordability and encouraging Vermont’s economic vitality. This
13 always requires a balance of competing objectives. Such balancing using multiple tests is
14 familiar in Vermont – for example, when determining appropriate levels to invest in
15 electric energy efficiency, the Commission adopts a societal cost effectiveness screening
16 to determine eligible programs or measures, but also requires that Energy Efficiency
17 Utilities’ portfolio of investments have a ratepayer benefit cost ratio of at least 1.0. This
18 allows the Commission to transparently strike an appropriate balance of the
19 aforementioned competing objectives.

20 As noted in the Department’s testimony, it is appropriate to consider the balance of costs
21 to ratepayers and benefits to ratepayers, versus benefits to specific customers and broader

1 society. This is particularly true in light of GMP's Service Quality Reliability Plan
2 ("SQRP") requirement to identify the ten worst performing circuits on its system annually
3 and then institute "economically feasible" measures to improve the reliability of these
4 circuits. GMP's system-wide SQRP target for System Average Frequency Interruption
5 Index (SAIFI) is ≤ 2.4 (net of major storms). GMP is already meeting this target. GMP
6 has demonstrated some customers are experiencing significantly higher SAIFI, especially
7 when major storms are included – for example in the 10-worst performing circuits – and
8 there are potential equity considerations, to some extent captured by the TRC, that could
9 justify some additional spending in these areas.

10
11 The decision the Commission must make in this proceeding is not solely about resilience
12 investments, but about resilience investments considering the entirety of the revenues
13 necessary for GMP to provide electric service, and its resulting rate impact. The TRC
14 provides justification for a limited amount of additional Resilience spending, consistent
15 with the Department's recommendations.

1 **Q10. Mr. Burke noted on page 14 of his rebuttal testimony that “GMP is *required* to**
2 **propose economically feasible measures on our ten least reliable circuits each year,**
3 **which is the basis for our proposal to address 40 circuits over the four-year term of**
4 **the Proposed Plan” (emphasis added). What is your response?**

5 A10. Mr. Poor: As described in A.GMP.DPS.3-17.b, provided here as **Exhibit DPS-WP-SE-11**,
6 “[t]he referenced provision has been a longstanding component of GMP’s SQRP, dating
7 back” to before the Company merged with CVPS, and is likely around 25 years old. In
8 A.DPS.3-17c, GMP declined to provide evidence that instituting economically feasible
9 measures on their ten most reliable circuits each year has happened since the inception of
10 the requirement.⁷ If it was a requirement, GMP has provided no evidence that it has met it
11 for decades.

12
13 “Economically feasible” is not defined in the SQRP, and invoking it as justification for a
14 significant funding proposal as GMP has here necessitates better understanding the
15 definition. A plain reading of the term points to benefits outweighing costs, which brings
16 consideration back around to whether the appropriate viewpoint is ratepayer or societal.
17 The UCT and TRC test provide some guideposts for consideration, which as noted above
18 requires balancing multiple policy objectives. Over the past five years, GMP’s annual Rule
19 4.900 filings have noted the twenty worst-performing circuits for the previous Calendar
20 Year as well as projects implemented within the Calendar Year, presumably implemented
21 to address the twenty worst-performing circuits from the prior Calendar Year. Those

⁷ See Exhibit DPS-WP-SE-11 (A.DPS.GMP.3-17).

1 projects generally address some (but certainly not all) of the worst-performing circuits from
2 the prior year, pointing to an interpretation of “economically feasible” by GMP that
3 balances need with available funding. Increasing funding to allow GMP to address each of
4 its ten least reliable circuits in full each year, for a total of 40 circuits as it is requesting,
5 changes this interpretation and balance to an extent that negatively impacts affordability.

6
7 Further, GMP’s ten worst-performing circuits vary considerably each year. There are,
8 however, a handful of circuits (EJ-G7, CH-G11, CV-G65, DM-G6, BV-G44, LO-G26, EL-
9 G40, EB-Y38, and WK-G81) that have appeared on the list of the twenty worst-performing
10 circuits every year for the last five years. The Department’s recommended level of
11 proposed funding is appropriate to balance resilience with affordability, and focuses on
12 addressing these circuits (or circuits that persist in the top twenty as updated annually) over
13 the course of the MYRP.

14
15 Finally, I note that any sort of standard that calls upon GMP to address its “worst” number
16 of circuits will lead to requirements to work on circuits that may be the worst, but are still
17 performing quite well. This speaks to the need for a specific resilience target – or definition
18 of “reasonably adequate service.” Developing such a definition, which would apply
19 broadly to all utilities, would then become a basis for consideration of least cost alternatives
20 to achieve that target.

1 **Q11. Turning to your recommendation to reduce costs to ratepayers associated with**
2 **GMP’s overcompliance with the Renewable Energy Standard (“RES”). Do you have**
3 **any modifications to your recommendation?**

4 A11. Mr. Poor: Yes. After reviewing Ms. Fischer’s rebuttal testimony and discovery responses,
5 I withdraw my recommendation to reduce GMP’s power supply expenses in the base rate
6 by \$3.75 million. I withdraw this recommendation for two reasons. First, on the cost side
7 I am compelled that instead of calculating the value of selling Renewable Energy Credits
8 (“RECs”) using the prevailing REC market price of \$4.80/MWh as I had done in my
9 testimony, the value should be calculated using the average cost of Tier I compliance, or
10 \$1.98/Mwh. Ratepayers pay for RECs in the year they are retired, and the average cost is
11 more appropriate. Changing that cost changes the cost of overcompliance from \$3.75
12 million to around \$1.5 million (GMP’s estimated cost of \$1.7 million less roughly
13 estimated benefit to Tier 3 programs from having a cleaner portfolio). Second, for the first
14 time, GMP has provided a calculation of the societal value of overcompliance.⁸ GMP
15 calculated this for the rate year at over \$29 million, using a Social Cost of Carbon (“SCC”)
16 of \$100/ton. The Vermont Climate Council adopted an SCC that is based on more recently
17 updated Environmental Protection Agency guidance that shows the SCC at \$230/ton in
18 2030 (\$190/ton in 2020, both in 2020-dollar terms).⁹ This means that the societal value of
19 overcompliance is well over two times what GMP calculated. Given the lowered costs and
20 enormous societal value (\$1.5 million in cost for well over \$60 million in societal value,

⁸ See A.DPS.GMP.3-16 with Attachment, provided as **Exhibit DPS-WP-SE-12**.

⁹ See U.S. Env’t Prot. Agency, Report on the Social Cost of Greenhouse Gases: Estimates Incorporating Recent Scientific Advances at 4, available at: https://www.epa.gov/system/files/documents/2023-12/epa_scghg_2023_report_final.pdf.

1 or well over a 40:1 societal benefit for ratepayer cost), I withdraw my proposed adjustment.

2 This recommendation is consistent with reviewing both the impact on ratepayers and the
3 impact on broader society. I appreciate the additional analysis provided by GMP that
4 allowed me to make this determination.

5 **Q12. Moving on to the Department's ROE recommendation: has Ms. Lieberman shown**
6 **that the Department's recommended 8.91% ROE is inconsistent with the standards**
7 **established in *Bluefield* and *Hope*?**

8 A12. Mr. Enterline: No. Ms. Lieberman's rebuttal testimony and discovery responses rely
9 primarily on comparisons to authorized ROEs from other jurisdictions. Those comparisons
10 do not establish that the Department's recommendation is inconsistent with *Bluefield* or
11 *Hope*, because they are analytically flawed in three respects: (1) they rely on historical
12 regulatory outcomes rather than market-based cost-of-equity evidence; (2) they have not
13 been adjusted for differences in risk; and (3) they introduce circular logic into the ROE
14 analysis.

15 **Q13. Please elaborate on the first flaw.**

16 A13. Mr. Enterline: Authorized ROEs are regulatory outcomes that can reflect settlements,
17 compromises among multiple issues, and jurisdiction-specific policy choices. That concern
18 is relevant because about half of the cases underpinning Figure 1 of Ms. Lieberman's
19 rebuttal testimony¹⁰ were settled. This can be seen in GMP's discovery Attachment
20 DPS.GMP.3-8, introduced here as **Exhibit DPS-WP-SE-13**.¹¹ Using these outcomes as a

¹⁰ See Case No. 26-0096-TF, Lieberman Rebuttal PFT at 4.

¹¹ See Exhibit DPS-WP-SE-13 at 3–4, Column “Decision Type.” This attachment was provided in response to discovery Q.DPS.GMP.3-8, where the Department asked for the dataset underlying Ms. Lieberman's Figure 1. See *id.* at 1.

1 primary ROE benchmark is not consistent with *Bluefield* and *Hope* because those decisions
2 require a return commensurate with investments of comparable risk, not a return
3 commensurate with recent ROE settlements or regulatory decisions issued in other
4 proceedings. Said differently, treating prior authorized ROEs as evidence of GMP's
5 required return conflates market-based evidence of comparable returns with regulatory
6 outcomes from other proceedings.

7 **Q14. Please elaborate on the second flaw.**

8 A14. Mr. Enterline: In response to discovery, Ms. Lieberman stated that she “did not perform an
9 examination of utility relevant risk-mitigating mechanisms” for the Figure 1 analysis.¹² She
10 also stated that the following information on the companies in Figure 1 was “not gathered”:
11 credit rating, decoupling, storm recovery, power-cost adjustment clauses, capital trackers,
12 earnings-sharing mechanisms, and MYRPs.¹³ Finally, Ms. Lieberman stated that she “did
13 not make any adjustments to the Figure 1 data or to her conclusions to account for
14 differences in utility risk profiles.”¹⁴

15
16 These admissions are important because *Bluefield* and *Hope* require a return commensurate
17 with investments of comparable risk. A high-level comparison to authorized ROEs in other
18 jurisdictions does not, by itself, establish comparable risk. To support a meaningful
19 comparison, the analysis would need to quantify, or at least evaluate, the differences in

¹² See Exhibit DPS-WP-SE-13 (A.DPS.GMP.3-8).

¹³ *Id.*

¹⁴ *Id.*

1 regulatory policies, cost-recovery mechanisms, and credit characteristics that affect utility
2 risk.

3 **Q15. Please elaborate on the third flaw.**

4 A15. Mr. Enterline: If prior authorized ROEs are used to justify a new authorized ROE, the
5 analysis can become self-reinforcing and circular. FERC has recognized this concern,
6 finding in the MISO ROE proceeding that “such circularity is particularly direct and acute
7 with the Risk Premium model because it directly relies on past Commission ROE
8 decisions.”¹⁵

9
10 Although FERC was addressing the Risk Premium model, a similar concern applies to Ms.
11 Lieberman’s comparison because it relies on historical authorized ROEs as evidence of the
12 return required for GMP today. As discussed above, prior authorized ROEs are regulatory
13 outcomes, not independent market evidence of investors’ current required return. Prior
14 authorized ROEs can provide regulatory context, but they are not a substitute for a risk-
15 adjusted, market-based cost-of-equity analysis.

16 **Q16. Did GMP provide quantitative support showing that an 8.91% ROE would impair**
17 **GMP’s financial integrity or ability to attract capital?**

18 A16. Mr. Enterline: No. Instead, GMP pointed back to Ms. Lieberman’s authorized-ROE
19 comparison. GMP compared Ms. Zamora’s 8.91% recommendation to 9.25%, which is
20 described as “the minimum ROE authorized for a vertically integrated electric utility in the

¹⁵ FERC Opinion No. 569, 169 FERC ¶ 61,129 at P 343, page 166. https://www.ferc.gov/sites/default/files/2020-04/E-11_1.pdf.

1 past three years.”¹⁶ This response again relies on a comparison to a regulatory outcome,
2 and does not show that 8.91% would impair GMP’s credit rating or its access to capital. In
3 fact, the evidence in the record points in the opposite direction.
4

5 As the record reflects, and as discussed in Ms. Zamora’s surrebuttal testimony, GMP
6 accessed capital on reasonable terms while operating under authorized ROEs between
7 8.20% and 8.57% – below the Department’s 8.91% recommendation.¹⁷ Based on that
8 experience, an 8.91% ROE would not be expected to impair GMP’s ability to raise capital.

9 **Q17. Has Ms. Lieberman quantitatively connected the risks she identifies to the magnitude**
10 **of the requested ROE premium?**

11 A17. Mr. Enterline: No. Ms. Lieberman identifies numerous risk factors, but provides limited
12 quantitative evidence connecting those risks to the magnitude of the requested ROE
13 premium.¹⁸ Risks that are asserted but not quantitatively tied to a specific premium do not
14 establish that GMP should be placed above the midpoint of the zone of reasonableness.¹⁹

15 **Q18. What is your assessment of the risks that Ms. Lieberman did quantify?**

16 A18. Mr. Enterline: In her discovery responses, Ms. Lieberman quantified a 78-basis-point
17 premium based on GMP’s small size relative to the proxy group. This is the largest

¹⁶ See A.DPS.GMP.3-7, provided as **Exhibit DPS-WP-SE-14**.

¹⁷ See Case No. 26-0096-TF, Zamora Surrebuttal PFT at 2 and Exhibit DPS-CLZ-2.

¹⁸ See A.DPS.GMP.3-9, provided as **Exhibit DPS-WP-SE-15**.

¹⁹ As discussed in my direct testimony, the range of presumptively just and reasonable ROEs can be illustrated with reference to the low, average, and high ROE estimates provided by Ms. Zamora. See Case No. 26-0096-TF, Poor & Enterline PFT 28–30.

1 quantified risk adjustment she identifies, and it is derived from generic size-decile data that
2 does not account for GMP's relationship with its parent company.²⁰

3
4 The 78-basis-point size premium is not supported by GMP's own credit-rating reports.
5 According to S&P Global, "Our ratings on Green Mountain Power Corp. (GMP) are
6 influenced by that of parent Noverco."²¹ S&P gives GMP's rating a one-notch uplift over
7 its stand-alone credit profile ("SACP"), viewing GMP "as a core subsidiary" that benefits
8 from long-term support and "is closely linked to its parent's reputation."²²

9
10 This evidence is directly inconsistent with the basis for Ms. Lieberman's 78-basis-point
11 size premium. That adjustment is derived from Kroll size-decile data, which assigns a
12 premium based on a company's stand-alone size without regard to parent-company
13 support. But S&P's own analysis shows that GMP is not evaluated on a stand-alone basis:
14 it receives a rating uplift precisely because it is a core subsidiary of a much larger and
15 stronger parent. The size premium therefore measures a risk that GMP's actual credit
16 profile does not bear, and it should be rejected.

²⁰ See A.DPS.GMP.3-6(e) and Attachment DPS.GMP.3-6(e) (size premium calculation), provided as **Exhibit DPS-WP-SE-16**, deriving the 78-basis-point figure from Kroll size-decile data.

²¹ See Exhibit DPS-CLZ-8 at 2 (A.DPS.GMP.2.22 and Attachment).

²² See *id.* at 2. A similar uplift can be seen in prior credit rating reports. See Exhibit DPS-WP-SE-16 (Attachment DPS.GMP.3-6.a.1) (2024 S&P report).

1 **Q19. How do GMP's recent credit rating reports inform the discussion of GMP's risk**
2 **profile?**

3 A19. Mr. Enterline: They support the conclusion that GMP should not be treated as a high-risk
4 utility for ROE purposes. S&P does identify GMP's risks, including its small customer
5 base and storm exposure. However, S&P also describes GMP as having "Lower risk,
6 regulated electric utility operations under a generally constructive regulatory
7 jurisdiction."²³ S&P further states that, "Rates are set through MYRPs with preapproved
8 capex plans, which enhance GMP's cash flow predictability and mitigate the risks
9 associated with regulatory lag and material disallowances."²⁴ As discussed in my direct
10 testimony, GMP's MYRP plays a significant role in risk mitigation.²⁵

11 **Q20. Based on the evidence discussed above, do you agree with Ms. Lieberman's**
12 **characterization of GMP's risk profile?**

13 A20. Mr. Enterline: No. Ms. Lieberman's conclusion that GMP should be treated as higher risk
14 is not well supported because her authorized-ROE comparison is not market-based, was
15 not shown to be risk-adjusted, and relies on historical regulatory outcomes as evidence of
16 GMP's current required return. For these reasons, the record does not support placing GMP
17 in the high-risk portion of the zone of reasonableness. GMP's own credit-rating evidence
18 further supports this conclusion. That evidence shows that GMP benefits from risk-
19 mitigating regulatory mechanisms and from its relationship with a much larger and stronger
20 parent company.

²³ Exhibit DPS-CLZ-8 at 2.

²⁴ *Id.* at 3; *see also* Exhibit DPS-WP-SE-16 (2024 S&P report).

²⁵ *See* Case No. 26-0096-TF, Poor & Enterline PFT at 30; *see also* A.GMP.DPS.1-18, provided as **Exhibit DPS-WP-SE-17**.

1 **Q21. Does this conclude your testimony?**

2 **A21. Mr. Poor & Mr. Enterline: Yes.**